



**COLORADO
DEPARTMENT
OF PUBLIC SAFETY**

Division of Criminal Justice
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Governor's Community Corrections Advisory Council Minutes

Meeting Date: September 9, 2005

Location: Jefferson County Judicial and Administration Bldg

Time: 12:30 p.m. - 4:00 p.m.

Present: Honorable O. John Kuenhold (Chair), Jeaneene Miller (Vice-Chair), Thomas A. Giacinti, Gerald Marroney, Mike Holland, Dennis Berry & Allan Stanley

Absent: Representative Lauri Clapp, Milton Blakey, Judith Horose, Maureen O'Brien

DCJ Staff: Ray Slaughter, Carol Poole, Ed Camp, Christine Schmid,

1. John Kuenhold called the meeting to order at 12:45 p.m.
2. John Kuenhold asked the Council for any additions or changes to the minutes from the June 3, 2005 Council meeting. Tom Giacinti moved to approve the minutes in their current form. Al Stanley seconded the motion. All members in favor.
3. Ray Slaughter acknowledged Tom Giacinti's efforts on putting together the Community Corrections Summit that was held on July 22nd. It appeared to be quite successful.

Ray stated that the Governor was close to having a legislative appointment for the Senate seat of the Advisory Council. The House seat should be filled by the December Council meeting.

Ray also stated that the Office of Community Corrections is preparing an update as to our progress to the legislative audit responses.

Sub-Committee Reports

4. **New Technologies Subcommittee: (Tom Giacinti [Chair], Judge Kuenhold, Ed Camp)**

Tom Giacinti briefed the council on the National Law Enforcement Technologies Conference. The electronic home monitoring technology is being embraced in corrections U.S. wide.

The CRAS technology, in which was previously presented in a past Council meeting looked at 60 offender characteristic items and the subsequent nature of their outcomes.

Bill Owens
GOVERNOR

Jo Morales
EXECUTIVE DIRECTOR

Division of
Criminal Justice

Colorado State
Patrol

Colorado Bureau
of Investigation

Division of
Fire Safety



This model was able to predict which offenders to release and how to manage them. Alabama is testing this model for their pre-trial supervision requirements.

5. Contract Subcommittee: (Tom Giacinti, Judy Horose, Edward Camp, Stephanie Piechowski, other non-council members)

Ed Camp reported that the contract subcommittee was dormant at this time as we are in the middle of a 5-year contract cycle.

When OCC turned in the day reporting contract, a vendor held it up which required an Attorney General's Office Decision. Next year there will be some changes in the wording of the contract.

6. Per Diem & Bed Use Subcommittee: (Jeaneene Miller [Chair], Milt Blakey [Co-Chair], Tom Giacinti, Judy Horose, Allan Stanley, Dennis Berry, , Mike Holland, Ed Camp, Tom Quinn, Kim English)

Jeaneene Miller stated that the Per Diem group is dormant at this time.

The bed use subcommittee connected with the NIC to get a consultant identified who will be doing a systems analysis on community corrections. Bill Woodward has been chosen. We are pleased to have him, as he is well educated in the community corrections process.

He has been given the DOC referral process policies so he can begin to assess the referral process.

7. Standards and Sanctions Subcommittee: (Mike Holland [Chair], Ed Camp, Jill Nore, Mindy Miklos, Sharon Detter, Mary Niswonger, Ken Gaipa, Darla Hoffmeir, Jan Kaufman, Glenn Tapia)

Mike Holland stated that the Standards subcommittee met this morning. They looked at the comments that were sent back to DCJ in response to the Compliance model draft. This model is a graduated sanctions process for programs that are not in compliance with DCJ standards. Most of the responses were simply a result of programs not understanding their contractual obligations. One comment was about a change in the per-diem rates. DCJ does not have the authority to vary the per diem rates at this time; however, it might be possible in the future to add an addendum to the standards.

Tom Giacinti stated that he presented the model to the Jefferson County Board and they were very supportive of it.

The standards subcommittee asked the Council to sanction the Compliance model. Giacinti made the motion for DCJ to adapt the utilization of the process. Jeaneene Miller seconded the motion. All members were in favor.

The standards subcommittee will meet again in November.

8. Awards Subcommittee: (Judy Horose [Chair], Dennis Berry, Maureen O'Brien, Christine Schmid)

No report.

9. **Diversion Placements Subcommittee:** Jerry Marroney, Mike Holland, Tom Giacinti, Tom Quinn and Ed Camp, Christine Schmid.

Marroney summarized the June 14th Diversion Placements meeting for the Council. It appears that court mitts are coming from at least 5 different sources to the programs/boards. Tracking these mitts and transferring them with the offender is problematic.

Most programs do not have access to DCIS or ICON. If there existed a statewide index as to the location of these mitts it would be extremely helpful system wide. Standardizing a practice for receiving and sending mitts was discussed.

There are widespread differences in the referral and acceptance process by judicial districts. The responsibility of Board staff, Program staff and Probation in tracking offender movement across jurisdictions is inconsistent.

In addition, Gerald Marroney mentioned that the Sheriff's have an offender tracking system that appears to be an extremely helpful system.

It was discussed that historically there has been a Sheriff on the Advisory Council Board. There was a unanimous recommendation of the Council to add George Epp, Boulder County Sheriff, or another Sheriff that Epp would recommend to the Council.

Marroney made the motion to add Epp to the Council and Tom Giacinti seconded the motion. All members were in favor.

Jeaneene Miller stated that she has presented the idea to her IT department to have PSI's electronically available. The next step would be to build these PSI's into the referral system. It would be helpful if the PSI's were to come directly to DOC from the courts. via e-mail.

10. Legislative Audit Recommendation Subcommittee:

Ed Camp stated that on the 22nd of August he met with Jeaneene Miller to brainstorm the list of audit recommendations and to identify which ones which ones needed to specifically be addressed by the Council. They looked closely at the costs of implementing some of the recommendations.

The subcommittee will be meeting soon to review what recommendations have been made out of the Community Corrections Summit.

Ed Camp stated that 2 out the recommendations have been completed. The first one consists of a method of communicating with Human Services the offender child support payments. The second is the recommendation involving Phase I.

New Business

11. Tom Giacinti passed out the summit report to the Council members. Overall the Summit was well attended by the eight stakeholder groups. 125 were invited and 115 participated.

Jefferson County Mediators facilitated each of the six discussion groups. Two representatives from each stakeholder group participated in each discussion. The discussions were approximately 3 hours in length. It appeared that the participants were enthusiastic about the day and came up with solid recommendations to DCJ for each discussion topic.

Tom Giacinti reviewed the topics in which a recommendation was given for the Advisory Council to address.

A. Inconsistent interpretation of service requirements is causing variations in service delivery

The Advisory Council was asked to assist in developing a protocol/blueprint for the use of future auditors that assists them in developing the common elements of our varied service delivery methods.

Judge Kuenhold appointed Ray as the Chair and Gerald Marroney, Jeaneene Miller and Tom Giacinti to participate in this working group. Jeaneene stated that she would like to also look at how state agencies are allowed to respond to audit recommendations in general.

B. Management of Offender Funds

A request was made that the Council appoint a committee charged with developing a formula to be used by all the programs for distribution of offender funds. This formula should give priority to restitution and child support. The Diversion and Transition Offenders should be subject to the same formula and the formula should consider client income level, treatment needs, and public safety needs.

This working group will include Berry (chair), Giacinti, Holland and a DOC staff person. The Council would also like to include some additional program staff.

C. Employment Assistance

It was recommended that the Council define “minimally employable” or “under employable offenders” as “special needs population” offenders.

Experts in the vocational field of employment should be consulted to identify what standardized assessment tools are currently being utilized.

Judge Kuenhold recommended that the OCC staff research what our community corrections programs have been using so this might be presented to the Council.

D. Identifying and standardizing escape prevention measures and responses to escapes

Service providers and State agencies should work collaboratively with local law enforcement to develop an escape response and apprehension plan that would become a standard for all jurisdictions.

Tim Hand and Tom Quinn have been working together to create DOC’s version of the SORT team. This team would assess which escapees are considered high risk and work together to apprehend them.

E. Community Corrections Data System

It was requested that the Advisory Council assist in developing a plan to design and implement a practical data system for community corrections that meets the needs of most of the users.

Gerald Marroney suggested that we appoint as many technical people as possible to participate in this working group as they are more likely to make things happen. Marroney wanted to appoint Ken Tomlinson.

Gerald Marroney also stated that there might be some restrictions from the JBC as to what can be done.

The working group should include Roper from Judicial, LD Hay from DOC, Linda Harrison from DCJ, Lynn, Jim, Carl Wilms (CCIC,NCIC), AL Stanley and Gerald Marroney. We may also consider requesting from programs their existing data systems they already have in place. It was recommended that Glenn Tapia from DCJ take on this task.

Carol Poole commented that during the summit it was apparent that the participants came together to discuss and solve issues on a common ground not as a place to fight out their individual issues. Clearly there are some immediate effects from the Summit that are already being implemented.

12. Judge Kuenhold acknowledged all the hard work and dedication that Stephanie Piechowski has given Comcor for many years as the financial officer. She will be missed as she has taken a new career path with the victim's unit of DCJ. He recommended that the Council present her with a gift as a token of our gratitude. Judge Kuenhold made the motion to do so and Giacinti seconded the motion.
13. Jeaneene Miller stated that the Cheyenne Mountain Re-entry program in Colorado Springs opened their doors on August 15th. They are currently trying to stabilize the population Last month the intake was at 203 offenders, with 30 of these as women. 700 offenders are backlogged and waiting in jails for entry into this program.

Jeaneene also stated that Judicial has hired a new Interstate Compact employee. Devin will be located in DOC's office.

Jeaneene indicated that she had spoken to Scott Wood and Chris Williams about turning the Dahlia street facility into a women's program. This facility was previously used as a DYC juvenile facility. This could help utilize the phase I beds that are currently all male.
14. Judge Kuenhold adjourned the meeting at 2:35. The next meeting will be **December 2nd** at 12:00 p.m. at The Division of Criminal Justice at 710 Kipling Street suite 308.