



**COLORADO  
DEPARTMENT  
OF PUBLIC SAFETY**

**Division of Criminal Justice**  
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**Governor's Community Corrections Advisory Council Minutes**

**Meeting Date: June 2, 2006**

**Location: Colorado Division of Criminal Justice**

**Time: 12:30 p.m. - 4:00 p.m.**

**Present:** Thomas Giacinti (acting- Chair), Larry Abrahamson, Allan Stanley, Judith Horose, Maureen O'Brien, Milton Blakey, Mike Holland & Dennis Berry, George Epp

**Absent:** Honorable John Kuenhold, Jeaneene Miller, Senator Ken Kester, Representative Joshua Penry and Gerald Marroney

**DCJ Staff:** Carol Poole, Ed Camp, Christine Schmid

1. Thomas Giacinti called the meeting to order at 12:45 p.m.
2. Carol Poole, the Acting Director of DCJ, thanked the Council members for being at today's meeting and for all their support of DCJ. Carol stated that DCJ came out well in the legislative session as we acquired additional mental health and transition beds. It is DCJ's intent to put in a supplemental request for an increase in the admin dollars from 4 % to 5%.

During figure setting, DCJ got Juvenile Diversion back at ½ of what was originally cut. DCJ recently published an RFP. The successful applicants should be funded October 1. .

The Justice Assistance Grant (JAG) has been funded at less than ½ the money they used to have. The board has spent the last several days deliberating on grant applications. Furthermore, DCJ is continuing to write as many grants as possible in attempts to bring in some additional funding.

Larry Abrahamson asked if it was possible for DCJ to tie into any of the Homeland Security Funds. Carol explained that DCJ has put in a grant that would fund some of the training dollars for CRCPI. With the fewer dollars that are available, DCJ has not been as successful.

Carol added that DCJ is still waiting for an appointment for the permanent Director position. This appointment should be occurring in the near future.

3. Tom Giacinti asked the Council for any additions or changes to the minutes from the March 3, 2006 Council meeting. Maureen O'Brien moved to approve the minutes in their current form. Judy Horose seconded the motion. All members

**Bill Owens**  
GOVERNOR  
**Joe Morales**  
EXECUTIVE DIRECTOR  
Division of  
Criminal Justice  
Colorado State  
Patrol  
Colorado Bureau  
of Investigation  
Division of  
Fire Safety



were in favor.

4. Tom Giacinti asked the Council for any changes to the draft of the Council By-laws. Maureen O'Brien moved to accept the by-laws in the current form. Mike Holland seconded the motion. All members were in favor.

### **Subcommittee Reports**

5. **New Technologies Subcommittee:** (Tom Giacinti [Chair], Judge Kuenhold, Ed Camp)

**Kim English**, Director of the Office of Research and Statistics at DCJ, presented a study of program Outcomes and Recidivism for FY00 through FY04.

Some highlights:

- Study included 20,655 cases terminating community corrections successfully.
- Recidivism was measured as a new felony or misdemeanor filing at 12 and 24 months from termination.
- 85% of the offenders remained crime free after 12 months from program completion.
- 75% of the offenders remained crime free after 24 months from program completion.
- Between FY00 and FY03 approximately 62-62 percent of offenders successfully completed their stay in community corrections. However, between FY03 and FY04, the successful completion rate dropped from 63.1 percent to 56.12 percent.
- This statistically significant decrease in the success rate occurred when the average criminal history score of the population remained the same.
- State budget cuts in FY03 that directly affected offenders likely played a significant role in the reduction in the success rate. These cuts induced an 8 percent reduction in the reimbursement rate paid to community corrections programs and, to offset this cut to providers, a 25 percent increase in the subsistence fees required of offenders participating in community corrections. State funding to local services and programs used by offenders were also reduced in the FY03 Legislative Session.
- Program participation increases success rates. Success rates were higher on average, by approximately 8-10 percentage points over the average overall success rates for offenders who participate in any program.
- Fewer offenders received services over the time period of this study, while the number of offenders in community corrections remained fairly

consistent.

- Given the link between program participation and positive program outcome, reduced program participation rates contributed to the decrease in the program success rate in FY04.

**Paul Isenstadt**, Director of Programming and Residential Services discussed the medical issues facing community corrections programs.

Paul stated that at any given time, 17-20% of the community corrections population has medical issues. Women historically have had greater medical needs than men.

Offenders are required to fund their own medical expenses. Programs, in many cases, are advancing money to offenders for such expenses.

As offenders have an increased financial burden for medical services, there is an increased reliance on the resources of local emergency rooms.

Due to budget cuts, The Department of Corrections has closed down their local institutional pharmacies. When offenders are transferred into community based programs they arrive with a limited supply of medication. Offenders entering an IRT program are provided with a 60-day supply of medication. Offenders entering a program as a transition offender are provided with a 30-day supply of psychotropic medication or a 10-day supply of generic meds.

Receiving this short supply of medication simply does not adequately cover the gap in time that an offender can reasonably pay for their own prescriptions. The burden to cover the cost for medication lies with the programs.

Dr. Charlie Smith is looking at the health care system in the community as it pertains to community-based supervision. Diversion offenders are not eligible to receive social security disability benefits, whereas offenders on probation or parole are eligible.

George Epp suggested that Paul become involved in the Interagency Committee on Homelessness where Charlie Smith is currently doing some additional work.

6. **Per Diem & Bed Use Subcommittee:** (Jeaneene Miller [Chair], Milt Blakey [Co- Chair], Tom Giacinti, Judy Horose, Allan Stanley, Dennis Berry, Mike Holland, Ed Camp, Tom Quinn, Kim English)

Ed Camp stated that he and Jeaneene Miller met with Bill Woodward with NIC to review the progress Bill has made in reviewing the DOC community referral process.

One of the recommendations from the project subcommittee to Bill was to revise the Community Release Form by making some minor changes and make the information available by creating an electronic referral form.

7. **Standards and Sanctions Subcommittee:** (Mike Holland [Chair], Ed Camp,

Jill Nore, Mindy Miklos, Sharon Detter, Mary Niswonger, Ken Gaipa, Darla Hoffmeir, Jan Kaufman, Glenn Tapia, Shannon Carst)

No report.

8. **Awards Subcommittee:** (Judy Horose [Chair], Dennis Berry, Maureen O'Brien, Christine Schmid)

Judy Horose reminded the Council that Ed Camp was chosen as the 2005 award recipient. He was presented with the award on May 19<sup>th</sup> at the CACCB annual meeting.

9. **Legislative Audit Recommendation Subcommittee:** (Jeaneene Miller [Chair], Mike Holland, Ed Camp, Jill Nore, Mindy Miklos, Sharon Detter, Mary Niswonger, Ken Gaipa, Darla Hoffmeir, Jan Kaufman, Glenn Tapia, Shannon Carst)

No report.

## **Working Groups**

### **A. Management of Offender Funds**

Dennis mentioned that the process proved to be much more difficult than anticipated.

Dennis Berry provided the Council members with a written recommendation for the Standards and Sanctions Committee's review on the allocation of offender funds. The recommendation is a three-phased process that sets expectations that are realistic for the payment of child support, subsistence, treatment, medical expenses, restitution, etc.

Phase one (Intake Phase), focuses on the obligatory living expenses.

Phase two (Stability Phase), requires a percentage of the remaining funds after the obligatory expenses have been paid- be distributed between restitution, savings and personal.

Phase three, (Re-Entry Phase) is the budget plan for an offender in a non-residential program. The remainder of the offender's funds after the obligatory expenses have been paid will be allocated such that the balance of the restitution is paid in full prior to sentence expiration.

### **B. Enhancement of employment and educational services**

Ed Camp stated that the exhibit A process covers this standard. Programs are required to provide information as to the structure of the employment and educational services available within the community corrections programs.

### **C. Community Corrections Data System**

No report

**D. Interpretation of service requirements**

No report

**10. New Business**

Ed Camp stated that when the admin funds were cut from 5% to 4%, the reduction was due to sunset on July 1, 2006. The JBC chose not to increase these funds at this time. Administrative Funds, for FY07 remain at a rate of 4%. DCJ will do a supplemental to request an increase in these funds.

Ed added that there has been a proposal to allocate admin funds available to boards ranging from 2% to 5% depending on the structure of the board and the duties performed in their judicial district. Ed requested that the contracts subcommittee be re-activated to discuss such a proposal. He would like to have a variety of representation during these discussions.

11. The meeting was adjourned at 3:10 p.m. . The next meeting will be **September 8<sup>th</sup>** at 12:30 p.m. at a location to be determined.